COMMITTEE SUBSTITUTE

FOR

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## Senate Bill No. 272

(By Senators Kessler (Acting President) and Hall, By Request of the Executive)

[Originating in the Committee on Finance; reported February 22, 2011.]

A BILL to amend and reenact §7-11B-3, §7-11B-4, §7-11B-7, §7-11B-8, §7-11B-9, §7-11B-10, §7-11B-17 and §7-11B-22 of the Code of West Virginia, 1931, as amended, all relating to the West Virginia Tax Increment Financing Act; clarifying exclusions to the definition of "base-assessed value"; revising definitions relating to governing bodies of counties and municipalities; adding definition for "municipality"; adding provisions which allow the funding of improvements to terrain, capital improvements and the acquisition and installation of

equipment for ski resorts as an authorized project and project cost; adding remediation of property to definition of "development or redevelopment project"; redefining "project costs" to include remediation costs for landfills, former coal or other mining sites, solid waste facilities or hazardous waste sites; defining "remediation"; requiring the Director of the Development Office to provide the Legislature with an itemized list of applications seeking approval of development and redevelopment districts along with a status explanation of applications on dates certain; clarifying municipalities' power to utilize tax increment financing and to finance project costs by other means; requiring county commissions and municipalities to send descriptions of development districts and project plans to local levying bodies prior to issuing a notice; clarifying that municipalities are not required to seek approval when amending project plans if the project is not enlarged or the total amount of indebtedness increased; providing that development or redevelopment districts shall not be terminated so long as tax increment financing obligations remain outstanding; clarifying the time when bonds may be refunded or refinanced and when refunding bonds may be issued in principal amounts; and providing technical corrections.

Be it enacted by the Legislature of West Virginia:

That §7-11B-3, §7-11B-4, §7-11B-7, §7-11B-8, §7-11B-9, §7-11B-10, §7-11B-17 and §7-11B-22 of the Code of West Virginia, 1931, as amended, be amended and reenacted, all to read as follows:

## ARTICLE 11B. WEST VIRGINIA TAX INCREMENT FINANCING ACT. §7-11B-3. Definitions.

- 1 (a) General. When used in this article, words and
- 2 phrases defined in this section shall have the meanings
- 3 ascribed to them in this section unless a different meaning is
- 4 clearly required either by the context in which the word or
- 5 phrase is used or by specific definition in this article.
- 6 (b) Words and phrases defined. —
- 7 (1) "Agency" includes a municipality, a county or munici-
- 8 pal development agency established pursuant to authority
- 9 granted in section one, article twelve of this chapter, a port
- 10 authority, an airport authority or  $\frac{1}{2}$  other entity created by
- 11 this state or an agency or instrumentality of this state that
- 12 engages in economic development activity.
- 13 (2) "Base assessed value" means the taxable assessed value
- 14 of all real and tangible personal property, excluding personal
- 15 motor vehicles, <u>personal trailers</u>, <u>personal boats</u>, <u>personal</u>

campers, personal motor homes and personal motorcycles, 17 having a tax situs within a development or redevelopment district as shown upon the landbooks and personal property 18 19 books of the assessor on July 1 of the calendar year preced-20 ing the effective date of the order or ordinance creating and establishing the development or redevelopment district. 21 22 (3) "Blighted area" means an area within the boundaries of a redevelopment district located within the territorial limits 23 24 of a municipality or county in which the structures, buildings 25 or improvements, by reason of dilapidation, deterioration, age or obsolescence, inadequate provision for access, ventila-26 tion, light, air, sanitation, open spaces, high density of 27 population and overcrowding or the existence of conditions 28 29 which endanger life or property, are detrimental to the 30 public health, safety, morals or welfare. "Blighted area" includes any area which, by reason of the presence of a substantial number of substandard, slum, deteriorated or deteriorating structures, predominance of defective or 33 inadequate street layout, faulty lot layout in relation to size, 34 35 adequacy, accessibility or usefulness, unsanitary or unsafe conditions, deterioration of site or other improvements, 36 diversity of ownership, defective or unusual conditions of 37

title or the existence of conditions which endanger life or 38 property by fire and other causes, or any combination of such 39 40 factors, substantially impairs or arrests the sound growth of 41 a municipality, retards the provision of housing accommoda-42 tions or constitutes an economic or social liability and is a menace to the public health, safety, morals or welfare in its 43 present condition and use, or any area which is predominantly open and which because of lack of accessibility, 46 obsolete platting, diversity of ownership, deterioration of structures or of site improvements, or otherwise, substan-47 48 tially impairs or arrests the sound growth of the community. (4) "Conservation area" means any improved area within 49 the boundaries of a development or redevelopment district 51 located within the territorial limits of a municipality or 52 county in which fifty percent or more of the structures in the area have an age of thirty-five years or more. A conservation 53 area is not yet a blighted area but is detrimental to the public health, safety, morals or welfare and may become a 55 blighted area because of any one or more of the following 56 57 factors: Dilapidation, obsolescence, deterioration, illegal use of individual structures, presence of structures below 58 minimum code standards, abandonment, excessive vacancies, 59

- 60 overcrowding of structures and community facilities, lack of
- 61 ventilation, light or sanitary facilities, inadequate utilities,
- 62 excessive land coverage, deleterious land use or layout,
- 63 depreciation of physical maintenance and lack of community
- 64 planning. A conservation area shall meet at least three of the
- 65 factors provided in this subdivision.
- 66 (5) "County commission" means the governing body of a
- 67 county of this state and, for purposes of this article only,
- 68 includes the governing body of a Class I or Class II munici-
- 69 pality in this state.
- 70 (6) "Current assessed value" means the annual taxable
- 71 assessed value of all real and tangible personal property,
- 72 excluding personal motor vehicles, having a tax situs within
- 73 a development or redevelopment district as shown upon the
- 74 landbook and personal property records of the assessor.
- 75 (7) "Development office" means the West Virginia Devel-
- 76 opment Office created in section one, article two, chapter
- 77 five-b of this code.
- 78 (8) "Development project" or "redevelopment project"
- 79 means a project undertaken in a development or redevelop-
- 80 ment district for eliminating or preventing the development
- 81 or spread of slums or deteriorated, deteriorating or blighted

82 areas, for discouraging the loss of commerce, industry or

83 employment, for increasing employment, for remediation of

84 <u>property</u> or for any combination <del>thereof</del> in accordance with

85 a tax increment financing plan. A development or redevelop-

86 ment project may include one or more of the following:

- 87 (A) The acquisition of land and improvements, if any,
- 88 within the development or redevelopment district and
- 89 clearance or remediation, or both, of the land so acquired; or
- 90 (B) The development, redevelopment, revitalization or
- 91 conservation of the project area whenever necessary to
- 92 provide land for needed public facilities, public housing, or
- 93 industrial or commercial development or revitalization, to
- 94 eliminate unhealthful, unsanitary or unsafe conditions, to
- 95 lessen density, mitigate or eliminate traffic congestion,
- 96 reduce traffic hazards, eliminate obsolete or other uses
- 97 detrimental to public welfare or otherwise remove or prevent
- 98 the spread of blight or deterioration;
- 99 (C) The financial or other assistance in the relocation of
- 100 persons and organizations displaced as a result of carrying
- 101 out the development or redevelopment project and other
- 102 improvements necessary for carrying out the project plan,
- 103 together with those site improvements that are necessary for

- the preparation of any sites and making any land or improvements acquired in the project area available, by sale or
- 106 lease, for public housing or for development, redevelopment
- 107 or rehabilitation by private enterprise for commercial or
- 108 industrial uses in accordance with the plan;
- 109 (D) The construction of capital improvements within a
- development or redevelopment district designed to increase
- 111 or enhance the development of commerce, industry or
- 112 housing within the development project area, including any
- 113 improvements to mountain terrain or the construction of
- amenities for an existing or new ski resort; or
- 115 (E) Any other projects the county commission or the
- agency deems appropriate to carry out the purposes of this
- 117 article.
- 118 (9) "Development or redevelopment district" means an
- area proposed by one or more agencies as a development or
- 120 redevelopment district, which may include one or more
- 121 counties, one or more municipalities or any combination,
- thereof, that has been approved by the county commission of
- 123 each county in which the project area is located if the project
- 124 is located outside the corporate limits of a municipality, or
- by the governing body of a municipality if the project area is

- 126 located within a municipality, or by both the county commis-
- 127 sion and the governing body of the municipality when the
- 128 development or redevelopment district is located both within
- 129 and without a municipality.
- 130 (10) "Economic development area" means any area or
- 131 portion of an area within the boundaries of a development or
- 132 redevelopment district located within the territorial limits of
- 133 a municipality or county that does not meet the requirements
- of subdivisions (3) and (4) of this subsection and for which
- 135 the county commission finds that development or redevelop-
- 136 ment will not be solely used for development of commercial
- 137 businesses that will unfairly compete in the local economy
- 138 and that development or redevelopment is in the public
- 139 interest because it will:
- 140 (A) Discourage commerce, industry or manufacturing from
- 141 moving their operations to another state;
- (B) Result in increased employment in the municipality or
- 143 county, whichever is applicable; or
- 144 (C) Result in preservation or enhancement of the tax base
- 145 of the county or municipality.
- 146 (11) "Governing body of a municipality" means the city
- 147 council of a <del>Class I or Class II</del> municipality in this state.

- 148 (12) "Incremental value" for any a development or redevel-
- 149 opment district means the difference between the base
- 150 assessed value and the current assessed value. The incremen-
- 151 tal value will be positive if the current value exceeds the
- 152 base value and the incremental value will be negative if the
- 153 current value is less than the base assessed value.
- 154 (13) "Includes" and "including" when used in a definition
- 155 contained in this article shall not be deemed to does not
- 156 exclude other things otherwise within the meaning of the
- 157 term being defined.
- 158 (14) "Local levying body" means the county board of
- 159 education and the county commission and includes the
- 160 governing body of a municipality when the development or
- 161 redevelopment district is located, in whole or in part, within
- 162 the boundaries of the municipality.
- 163 (15) "Municipality" means any Class I, Class II and Class
- 164 <u>III city and any Class IV town or village heretofore or</u>
- $165 \quad \underline{\text{hereafter incorporated as a municipal corporation under the}}$
- 166 laws of this state.
- 167 (15) (16) "Obligations" or "tax increment financing
- 168 obligations" means bonds, loans, debentures, notes, special
- 169 certificates or other evidences of indebtedness issued by a

170 county commission or municipality pursuant to this article

171 to carry out a development or redevelopment project or to

172 refund outstanding obligations under this article.

173 (16) (17) "Order" means an order of the county commission

174 adopted in conformity with the provisions of this article and

175 as provided in this chapter.

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(17) (18) "Ordinance" means a law adopted by the govern ing body of a municipality in conformity with the provisions

178 of this article and as provided in chapter eight of this code.

179 (18) (19) "Payment in lieu of taxes" means those estimated revenues from real property and tangible personal property having a tax situs in the area selected for a development or 181 redevelopment project which revenues, according to the 182 development or redevelopment project or plan, are to be used for a private use and which levying bodies would have received had a county or municipality not adopted one or more tax increment financing plans and which would result from levies made after the date of adoption of a tax incre-187 ment financing plan during the time the current assessed 188 189 value of all taxable real and tangible personal property in

the area selected for the development or redevelopment

project exceeds the total base assessed value of all taxable

- 192 real and tangible personal property in the development or
- 193 redevelopment district until the designation is terminated as
- 194 provided in this article.
- 195 (19) (20) "Person" means any a natural person and any a
- 196 corporation, association, partnership, limited partnership,
- 197 limited liability company or other entity, regardless of its
- 198 form, structure or nature, other than a government agency or
- 199 instrumentality.
- 200 (20) (21) "Private project" means any project that is subject
- to ad valorem property taxation in this state or to a payment
- 202 in lieu of tax agreement that is undertaken by a project
- 203 developer in accordance with a tax increment financing plan
- 204 in a development or redevelopment district.
- 205 (21) (22) "Project" means any capital improvement, facility
- 206 or both, as specifically set forth and defined in the project
- 207 plan, requiring an investment of capital, including, but not
- 208 limited to, extensions, additions or improvements to existing
- 209 facilities, including water or wastewater facilities, and the
- 210 remediation of contaminated property as provided for in
- 211 article twenty-two, chapter twenty-two of this code property
- 212 located within the development or redevelopment district as
- 213 provided herein and improvements to mountain terrain for

- 214 the purposes of improving or creating ski slopes but does not
- 215 include performance of any governmental service by a
- 216 county or municipal government.
- 217 (22) (23) "Project area" means an area within the bound-
- 218 aries of a development or redevelopment district in which a
- 219 development or redevelopment project is undertaken as
- 220 specifically set forth and defined in the project plan.
- 221 (23) (24) "Project costs" means expenditures made in
- 222 preparation of the development or redevelopment project
- 223 plan and made, or estimated to be made, or monetary
- 224 obligations incurred, or estimated to be incurred, by the
- 225 county commission which are listed in the project plan as
- 226 capital improvements within a development or redevelop-
- 227 ment district, plus any costs incidental thereto. "Project
- 228 costs" include, but are not limited to:
- 229 (A) Capital costs, including, but not limited to, the actual
- 230 costs of the construction of public works or improvements,
- 231 capital improvements and facilities, new buildings, struc-
- tures and fixtures, the demolition, alteration, remodeling,
- 233 repair or reconstruction of existing buildings, structures and
- 234 fixtures, environmental remediation, parking and landscap-
- 235 ing, the acquisition of equipment, the acquisition and

236 installation of equipment, structures or fixtures necessary for 237 the maintenance and operation of a ski area as defined in 238 section two, article three-a, chapter twenty of this code and for the transportation of passengers for such ski area, 239 improving mountain terrain for the purposes of skiing, and 240site clearing, grading and preparation; 241242 (B) Costs of remediation of publicly or privately owned 243landfills, former coal or other mining sites, solid waste facilities or hazardous waste sites to facilitate commercial development which would not otherwise be economically feasible; 246 (B) (C) Financing costs, including, but not limited to, an 247interest paid to holders of evidences of indebtedness issued 248to pay for project costs, all costs of issuance and any redemp-250tion premiums, credit enhancement or other related costs; 251 (C) (D) Real property assembly costs, meaning any deficit 252incurred resulting from the sale or lease as lessor by the 253 county commission of real or personal property having a tax situs within a development or redevelopment district for 255 consideration that is less than its cost to the county commis-256 sion;

- 257 (D) (E) Professional service costs, including, but not limited
- 258 to, those costs incurred for architectural planning, engineer-
- 259 ing and legal advice and services;
- 260 (E) (F) Imputed administrative costs, including, but not
- 261 limited to, reasonable charges for time spent by county
- 262 employees or municipal employees in connection with the
- 263 implementation of a project plan;
- 264 (F) (G) Relocation costs, including, but not limited to, those
- 265 relocation payments made following condemnation and job
- 266 training and retraining;
- 267 (G) (H) Organizational costs, including, but not limited to,
- 268 the costs of conducting environmental impact and other
- 269 studies and the costs of informing the public with respect to
- 270 the creation of a development or redevelopment district and
- 271 the implementation of project plans;
- 272 (H) (I) Payments made, in the discretion of the county
- 273 commission or the governing body of a municipality, which
- 274 are found to be necessary or convenient to creation of
- 275 development or redevelopment districts or the implementa-
- 276 tion of project plans; and
- 277 (I) (J) That portion of costs related to the construction of
- 278 environmental protection devices, storm or sanitary sewer

- 279 lines, water lines, amenities or streets or the rebuilding or
- 280 expansion of streets, or the construction, alteration, rebuild-
- 281~ing or expansion of which is necessitated by the project plan
- 282 for a development or redevelopment district whether or not
- 283 the construction, alteration, rebuilding or expansion is
- 284 within the area or on land contiguous thereto.
- 285 (24) (25) "Project developer" means any person who
- 286 engages in the development of projects in the state.
- (25) (26) "Project plan" means the plan for a development
- 288 or redevelopment project that is adopted by a county
- 289 commission or governing body of a municipality in confor-
- 290 mity with the requirements of this article and this chapter or
- 291 chapter eight of this code.
- 292 (26) (27) "Real property" means all lands, including
- 293 improvements and fixtures on them and property of any
- 294 nature appurtenant to them or used in connection with them
- and every estate, interest and right, legal or equitable, in
- 296 them, including terms of years and liens by way of judgment,
- 297 mortgage or otherwise, and indebtedness secured by the
- 298 liens.
- 299 (27) (28) "Redevelopment area" means an area designated
- 300 by a county commission or the governing body of a munici-

301 pality in respect to which the commission or governing body has made a finding that there exist conditions which cause 302303 the area to be classified as a blighted area, a conservation area, an economic development area or a combination 305 thereof, which area includes only those parcels of real property directly and substantially benefitted by the pro-306 posed redevelopment project located within the development or redevelopment district or land contiguous thereto. 309 contiguous land. 310 (29) "Remediation" means measures undertaken to bring about the reconditioning or restoration of property located 311 within the boundaries of a development or redevelopment 312 district that has been affected by exploration, mining, 313 314industrial operations or solid waste disposal and which measures, when undertaken, will eliminate or ameliorate the existing state of the property and enable the property to be 317 commercially developed. 318 (28) (30) "Redevelopment plan" means the comprehensive program under this article of a county or municipality for 319 320 redevelopment intended by the payment of redevelopment costs to reduce or eliminate those conditions, the existence 321 of which qualified the redevelopment area as a blighted area, 322

- 323 conservation area, economic development area or combina-
- 324 tion thereof and to thereby enhance the tax bases of the
- 325 levying bodies which extend into the redevelopment area.
- 326 Each redevelopment plan shall conform to the requirements
- 327 of this article.
- 328 (29) (31) "Tax increment" means the amount of regular
- 329 levy property taxes attributable to the amount by which the
- 330 current assessed value of real and tangible personal property
- having a tax situs in a development or redevelopment district
- 332 exceeds the base assessed value of the property.
- 333 (30)(32) "Tax increment financing fund" means a separate
- fund for a development or redevelopment district established
- 335 by the county commission or governing body of the munici-
- 336 pality into which all tax increment revenues and other
- 337 pledged revenues are deposited and from which projected
- 338 project costs, debt service and other expenditures authorized
- 339 by this article are paid.
- 340 (31) (33) "This code" means the Code of West Virginia,
- 341 1931, as amended by the Legislature.
- 342 (32) (34) "Total ad valorem property tax regular levy rate"
- means the aggregate levy rate of all levying bodies on all
- 344 taxable property having a tax situs within a development or

- 345 redevelopment district in a tax year but does not include
- 346 excess levies, levies for general obligation bonded indebted-
- 347 ness or any other levies that are not regular levies.

#### §7-11B-4. Powers generally.

- 1 In addition to any other powers conferred by law, a county
- 2 commission or governing body of a Class I or Class II
- 3 municipality may exercise any powers necessary and
- 4 convenient to carry out the purpose of this article, including
- 5 the power to:
- 6 (1) Create development and redevelopment areas or
- 7 districts and to define the boundaries of those areas or
- 8 districts;
- 9 (2) Cause project plans to be prepared, to approve the
- 10 project plans and to implement the provisions and effectuate
- 11 the purposes of the project plans;
- 12 (3) Establish tax increment financing funds for each
- 13 development or redevelopment district;
- 14 (4) Issue tax increment financing obligations and pledge
- 15 tax increments and other revenues for repayment of the
- 16 obligations;
- 17 (5) Deposit moneys into the tax increment financing fund
- 18 for any development or redevelopment district;

- 19 (6) Enter into any contracts or agreements, including, but
- 20 not limited to, agreements with project developers, consul-
- 21 tants, professionals, financing institutions, trustees and
- 22 bondholders determined by the county commission to be
- 23 necessary or convenient to implement the provisions and
- 24 effectuate the purposes of project plans which may include
- 25 provisions for reimbursement of project costs expended by
- 26 such entities from tax increment or the proceeds of tax
- 27 <u>increment financing obligations</u>;
- 28 (7) Receive from the federal government or the state loans
- 29 and grants for, or in aid of, a development or redevelopment
- 30 project and to receive contributions from any other source to
- 31 defray project costs;
- 32 (8) Exercise the right of eminent domain to condemn
- 33 property for the purposes of implementing the project plan
- 34 <u>with</u> the rules and procedures set forth in chapter fifty-four
- 35 of this code <del>shall govern</del> governing all condemnation
- 36 proceedings authorized in this article;
- 37 (9) Make relocation payments to those persons, businesses
- 38 or organizations that are displaced as a result of carrying out
- 39 the development or redevelopment project;

- 40 (10) Clear and improve property acquired by the county
- 41 commission pursuant to the project plan and construct
- 42 public facilities on it or contract for the construction,
- 43 development, redevelopment, rehabilitation, remodeling,
- 44 alteration or repair of the property;
- 45 (11) Cause parks, playgrounds or water, sewer or drainage
- 46 facilities or any other public improvements, including, but
- 47 not limited to, fire stations, community centers and other
- 48 public buildings which the county commission is otherwise
- 49 authorized to undertake to be laid out, constructed or
- 50 furnished in connection with the development or redevelop-
- 51 ment project. When the public improvement of the county
- 52 commission is to be located, in whole or in part, within the
- 53 corporate limits of a municipality, the county commission
- 54 shall consult with the mayor and the governing body of the
- 55 municipality regarding the public improvement and shall
- 56 pay for the cost of the public improvement from the tax
- 57 increment financing fund;
- 58 (12) Lay out and construct, alter, relocate, change the
- 59 grade of, make specific repairs upon or discontinue public
- 60 ways and construct sidewalks in, or adjacent to, the project
- 61 area. *Provided*, That When the public way or sidewalk is

- 62 located within a municipality, the governing body of the
- 63 municipality shall consent to the same and if the public way
- 64 is a state road, the consent of the commissioner of highways
- 65 shall be is necessary;
- 66 (13) Cause private ways, sidewalks, ways for vehicular
- 67 travel, playgrounds or water, sewer or drainage facilities and
- 68 similar improvements to be constructed within the project
- 69 area for the particular use of the development or redevelop-
- 70 ment district or those dwelling or working in it;
- 71 (14) Construct any capital improvements of a public
- 72 nature;
- 73 (15) Construct capital improvements to be leased or sold to
- 74 private entities in connection with the goals of the develop-
- 75 ment or redevelopment project;
- 76 (16) Cause capital improvements owned by one or more
- 77 private entities to be constructed within the development or
- 78 redevelopment district, including improvements to mountain
- 79 terrain for the purposes of skiing;
- 80 (17) Designate one or more official or employee of the
- 81 county commission to make decisions and handle the affairs
- 82 of development and redevelopment project areas or districts

- 83 <u>district</u> created by the county commission pursuant to this
- 84 article;
- 85 (18) Adopt orders, ordinances or bylaws or repeal or
- 86 modify such ordinances or bylaws or establish exceptions to
- 87 existing ordinances and bylaws regulating the design,
- 88 construction and use of buildings within the development or
- 89 redevelopment district created by a county commission or
- 90 governing body of a municipality under this article;
- 91 (19) Enter orders, adopt bylaws or repeal or modify such
- 92 orders or bylaws or establish exceptions to existing orders
- 93 and bylaws regulating the design, construction and use of
- 94 buildings within the development or redevelopment district
- 95 created by a county commission or governing body of a
- 96 municipality under this article;
- 97 (20) (19) Sell, mortgage, lease, transfer or dispose of any
- 98 property or interest therein, by contract or auction, acquired
- 99 by it the county commission or governing body of the
- 100 municipality pursuant to the project plan for development,
- 101 redevelopment or rehabilitation in accordance with the
- 102 project plan;
- 103 (21) (20) Expend project revenues as provided in this
- 104 article; and

105 (21) Temporarily finance any project costs through the issuance of bonds, loans, debentures, notes, special certifi-106 107 cates or other evidences of indebtedness or the expenditure 108 of the general funds of a county commission or municipality: *Provided*, That any temporary financing may be paid from 109 tax increments or the proceeds of any tax increment financ-110 ing obligations and any expenditure of general funds for such costs may be reimbursed from tax increment or the 112 113 proceeds of any tax increment financing obligations; and 114 (22) Do all things necessary or convenient to carry out the 115 powers granted in this article.

#### §7-11B-7. Creation of a development or redevelopment or district.

- 1 (a) County commissions and the governing bodies of Class
- 2 Hand H municipalities, upon their own initiative or upon
- 3 application of an agency or a developer, may propose
- 4 creation of a development or redevelopment district and
- 5 designate the boundaries of the district *Provided*, That a
- 6 district may not include noncontiguous land. which must be
- 7 comprised of contiguous land.
- 8 (b) The county commission or municipality proposing
- 9 creation of a development or redevelopment district shall
- 10 then hold a public hearing at which interested parties are

- 11 afforded a reasonable opportunity to express their views on
- 12 the proposed creation of a development or redevelopment
- 13 district and its proposed boundaries.
- 14 (1) Notice of the hearing shall be published as a Class II
- 15 legal advertisement in accordance with section two, article
- 16 three, chapter fifty-nine of this code.
- 17 (2) The notice shall include the time, place and purpose of
- 18 the public hearing, describe in sufficient detail the tax
- 19 increment financing plan, the proposed boundaries of the
- 20 development or redevelopment district and, when a develop-
- 21 ment or redevelopment project plan is being proposed, the
- 22 proposed tax increment financing obligations to be issued to
- 23 finance the development or redevelopment project costs.
- 24 (3) Prior to the first day of publication, a copy of the notice
- 25 shall be sent by first-class mail to the director of the Devel-
- 26 opment Office and to the chief executive officer of all other
- 27 local levying bodies having the power to levy taxes on real
- 28 and tangible personal property located within the proposed
- 29 development or redevelopment district.
- 30 (4) All parties who appear at the hearing shall be afforded
- 31 an opportunity to express their views on the proposal to
- 32 create the development or redevelopment district and, if

- 33 applicable, the development or redevelopment project plan
- 34 and proposed tax increment financing obligations.
- 35 (c) After the public hearing, the county commission or the
- 36 governing body of the municipality, shall finalize the
- 37 boundaries of the development or redevelopment district, the
- 38 development or redevelopment project plan, or both, and
- 39 submit the same to the director of the Development Office
- 40 for his or her review and approval. The director, within sixty
- 41 days after receipt of the application, shall approve the
- 42 application as submitted, reject the application or return the
- 43 application to the county commission or governing body of
- 44 the municipality for further development or review in
- 45 accordance with instructions of the director of the Develop-
- 46 ment Office. A development or redevelopment district or
- 47 development or redevelopment project plan may not be
- 48 adopted by the county commission or the governing body of
- 49 a municipality until after it has been approved by the
- 50 executive director of the Development Office. On February
- 51 1 and August 1 of each year, the director of the Development
- 52 Office shall deliver to the Legislature of this state an item-
- 53 ized list of all applications seeking approval of: (i) the
- 54 boundaries of a development or redevelopment district and:

- 55 (ii) a development or redevelopment project plan, or both,
- 56 that have not been approved, rejected or returned to the
- 57 county commission or governing body of the municipality as
- 58 required herein. Such itemized list shall include a detailed
- 59 explanation of the reasons why such applications, if any,
- 60 have not been approved, rejected or returned to the county
- 61 commission or governing body of the municipality within the
- 62 time frame provided herein.
- 63 (d) Upon approval of the application by the Development
- 64 Office, the county commission may enter an order and the
- 65 governing body of the municipality proposing the district or
- 66 development or redevelopment project plan may adopt an
- 67 ordinance that:
- 68 (1) Describes the boundaries of a development or redevel-
- 69 opment district sufficiently to identify with ordinary and
- 70 reasonable certainty the territory included in the district,
- 71 which boundaries shall create a contiguous district;
- 72 (2) Creates the development or redevelopment district as of
- 73 a date provided in the order or ordinance;
- 74 (3) Assigns a name to the development or redevelopment
- 75 district for identification purposes and which:

- 76 (A) The name May include a geographic or other designa-
- 77 tion;
- 78 (B) Shall identify the county or municipality authorizing
- 79 the district; and
- 80 (C) Shall be assigned a number, beginning with the number
- 81 one (B) Each subsequently and each subsequently created
- 82 district in the county or municipality shall be assigned the
- 83 next consecutive number;
- 84 (4) Contains findings that the real property within the
- 85 development or redevelopment district will be benefitted by
- 86 eliminating or preventing the development or spread of
- 87 slums or blighted, deteriorated or deteriorating areas,
- 88 discouraging the loss of commerce, industry or employment,
- 89 increasing employment or any combination thereof;
- 90 (5) Approves the development or redevelopment project
- 91 plan, if applicable;
- 92 (6) Establishes a tax increment financing fund as a sepa-
- 93 rate fund into which all tax increment revenues and other
- 94 revenues designated by the county commission or governing
- 95 body of the municipality for the benefit of the development
- 96 or redevelopment district shall be deposited and from which

all project costs shall be paid, which may be assigned to and held by a trustee for the benefit of bondholders if tax increment financing obligations are issued by the county 99 commission or the governing body of the municipality; and 101 (7) Provides that ad valorem property taxes on real and 102 tangible personal property having a tax situs in the develop-103 ment or redevelopment district shall be assessed, collected and allocated in the following manner, commencing upon the date of adoption of such order or ordinance and continuing 105 for so long as any tax increment financing obligations are payable from the tax increment financing fund, hereinafter 107 108 authorized, are outstanding and unpaid:

- (A) For each tax year, the county assessor shall record in the land and personal property books both the base assessed value and the current assessed value of the real and tangible personal property having a tax situs in the development or redevelopment district;
- 114 (B) Ad valorem taxes collected from regular levies upon 115 real and tangible personal property having a tax situs in the 116 district that are attributable to the lower of the base assessed 117 value or the current assessed value of real and tangible 118 personal property located in the development project shall be

allocated to the levying bodies in the same manner as applicable to the tax year in which the development or redevelopment project plan is adopted by order of the county 121122commission or by ordinance adopted by the governing body 123 of the municipality; 124 (C) The tax increment with respect to real and tangible personal property in the development or redevelopment 126 district shall be allocated and paid into the tax increment 127 financing fund and shall be used to pay the principal of and interest on tax increment financing obligations issued to 129 finance the costs of the development or redevelopment projects in the development or redevelopment district. Any 130 levying body having a development or redevelopment district 131 132within its taxing jurisdiction shall not receive any portion of the annual tax increment except as otherwise provided in 133 this article; and 135 (D) In no event shall the tax increment include any taxes collected from excess levies, levies for general obligation bonded indebtedness or any levies other than the regular

levies provided for in article eight, chapter eleven of this

139 code.

140

- (e) Proceeds from tax increment financing obligations issued under this article may only be used to pay for costs of
- development or redevelopment projects to foster economic 142
- development in the development or redevelopment district or
- land contiguous thereto. contiguous land.
- 145 (f) Notwithstanding subsection (e) (d) of this section, a
- county commission may not enter an order approving a
- development or redevelopment project plan unless the 147
- 148 county commission expressly finds and states in the order
- 149 that the development or redevelopment project is not
- 150 reasonably expected to occur without the use of tax incre-
- 151 ment financing.
- 152 (g) Notwithstanding subsection (e) (d) of this section, the
- governing body of a municipality may not adopt an ordi-
- nance approving a development or redevelopment project 154
- plan unless the governing body expressly finds and states in
- the ordinance that the development or redevelopment project
- is not reasonably expected to occur without the use of tax 157
- 158 increment financing.
- 159 (h) No county commission shall establish a development or
- 160 redevelopment district any portion of which is within the

- 161 boundaries of a Class I or Class II municipality without the
- 162 formal consent of the governing body of such municipality.
- 163 (i) A tax increment financing plan that has been approved
- 164 by a county commission or the governing body of a munici-
- pality may be amended by following the procedures set forth
- 166 in this article for adoption of a new development or redevel-
- 167 opment project plan.
- 168 (j) The county commission may modify the boundaries of
- 169 the development or redevelopment district, from time to
- 170 time, by entry of an order modifying the order creating the
- 171 development or redevelopment district.
- 172 (k) The governing body of a municipality may modify the
- 173 boundaries of the development or redevelopment district,
- 174 from time to time, by amending the ordinance establishing
- 175 the boundaries of the district.
- (1) Before a county commission or the governing body of a
- 177 municipality may amend such an order or ordinance, the
- 178 county commission or municipality shall give the public
- 179 notice, hold a public hearing and obtain the approval of the
- 180 director of the Development Office, following the procedures
- 181 for establishing a new development or redevelopment
- 182 district. In the event any tax increment financing obligations

are outstanding with respect to the development or redevelopment district, any change in the boundaries shall not reduce the amount of tax increment available to secure the outstanding tax increment financing obligations.

#### §7-11B-8. Project plan - approval.

- 1 (a) The county commission or municipality creating the
- 2 district shall cause the preparation of a project plan for each
- 3 development or redevelopment district and the project plan
- 4 shall be adopted by order of the county commission or
- 5 ordinance adopted by the governing body of the municipality
- 6 after it is approved by the executive director of the Develop-
- 7 ment Office. This process shall conform to the procedures set
- 8 forth in this section.
- 9 (b) Each project plan shall include:
- 10 (1) A statement listing the kind, number and location of all
- 11 proposed public works or other improvements within the
- 12 district and on land outside but contiguous to the district;
- 13 (2) A cost-benefit analysis showing the economic impact of
- 14 the plan on each levying body that is at least partially within
- 15 the boundaries of the development or redevelopment district.
- 16 This analysis shall show the impact on the economy if the
- 17 project is not built and is built pursuant to the development

- 18 or redevelopment plan under consideration. The cost-benefit
- 19 analysis shall include a fiscal impact study on every affected
- 20 levying body and sufficient information from the developer
- 21 for the agency, if any <u>are</u> proposing the plan, <u>to enable</u> the
- 22 county commission be asked to approve the project and the
- 23 Development Office to evaluate whether the project as
- 24 proposed is financially feasible;
- 25 (3) An economic feasibility study;
- 26 (4) A detailed list of estimated project costs;
- 27 (5) A description of the methods of financing all estimated
- 28 project costs including the issuance of tax increment obliga-
- 29 tions and the time when the costs or monetary obligations
- 30 related thereto related monetary obligations are to be
- 31 incurred;
- 32 (6) A certification by the county assessor of the base
- 33 assessed value of real and tangible personal property having
- 34 a tax situs in a development or redevelopment district.
- 35 *Provided*, That If such certification is made during the
- 36 months of January or February of each year, the county
- 37 assessor may certify an estimated base assessed value of real
- 38 and tangible personal property having a tax situs in a
- 39 development or redevelopment district Provided, however,

- 40 and that prior to issuance of tax increment obligations, the
- 41 county assessor shall certify a final base assessed value for
- 42 the estimated base assessed value permitted by this section;
- 43 (7) The type and amount of any other revenues that are
- 44 expected to be deposited to the tax increment financing fund
- 45 of the development or redevelopment district;
- 46 (8) A map showing existing uses and conditions of real
- 47 property in the development or redevelopment district;
- 48 (9) A map of proposed improvements and uses in the
- 49 district;
- 50 (10) Proposed changes of zoning ordinances, if any;
- 51 (11) Appropriate cross-references to any master plan, map,
- 52 building codes and municipal ordinances or county commis-
- 53 sion orders affected by the project plan;
- 54 (12) A list of estimated nonproject costs;
- 55 (13) A statement of the proposed method for the relocation
- 56 of any persons, businesses or organizations to be displaced;
- 57 (14) A certificate from the executive director of the
- 58 Workers' Compensation Commission, the Commissioner of
- 59 the Bureau of Employment Programs and the State Tax
- 60 Commissioner that the project developer, if any, is in good
- 61 standing with the Workers' Compensation Commission, the

- 62 Bureau of Employment Programs and the State Tax Division;
- 63 and
- 64 (15) A certificate from the sheriff of the county or counties
- 65 in which the development or redevelopment district is
- 66 located that the project developer, <u>if any</u>, is not delinquent
- 67 on payment of any real and personal property taxes in such
- 68 county.
- 69 (c) If the project plan is to include tax increment financing,
- 70 the tax increment financing portion of the plan shall set
- 71 forth:
- 72 (1) The amount of indebtedness to be incurred pursuant to
- 73 this article:
- 74 (2) An estimate of the tax increment to be generated as a
- 75 result of the project;
- 76 (3) The method for calculating the tax increment which
- 77 shall be in conformance with the provisions of this article
- 78 together with any provision for adjustment of the method of
- 79 calculation;
- 80 (4) Any other revenues, such as payment in lieu of tax
- 81 revenues, to be used to secure the tax increment financing;
- 82 and

- 83 (5) Any Other provisions as may be deemed necessary in
- 84 order to carry out any tax increment financing to be used for
- 85 the development or redevelopment project.
- 86 (d) If less than all of the tax increment is to be used to fund
- 87 a development or redevelopment project or to pay project
- 88 costs or retire tax increment financing obligations, the
- 89 project plan shall set forth the portion of the tax increment
- 90 to be deposited in the tax increment financing fund of the
- 91 development or redevelopment district and provide for the
- 92 distribution of the remaining portion of the tax increment to
- 93 the levying bodies in whose jurisdiction the district lies.
- 94 (e) The county commission or governing body of the
- 95 municipality that established the tax increment financing
- 96 fund shall hold a public hearing at which interested parties
- 97 shall be afforded a reasonable opportunity to express their
- 98 views on the proposed project plan being considered by the
- 99 county commission or the governing body of the municipal-
- 100 ity.
- 101 (1) Notice of the hearing shall be published as a Class II
- 102 legal advertisement in accordance with section two, article
- 103 three, chapter fifty-nine of this code.

104 (2) Prior to this publication, a copy of the notice shall be
105 sent by first-class mail to the chief executive officer of all
106 other levying bodies having the power to levy taxes on
107 property located within the proposed development or
108 redevelopment district.

109 (f) Approval by the county commission or the governing
110 body of a municipality of an initial development or redevel111 opment project plan must be within one year after the date
112 of the county assessor's certification required by subdivision
113 (6), subsection (b) of this section. *Provided*, That Additional
114 development or redevelopment project plans may be ap115 proved by the county commission or the governing body of a
116 municipality in subsequent years so long as the development
117 or redevelopment district continues to exist. The approval
118 shall be by order of the county commission or ordinance of
119 the municipality which shall contain a finding that the plan
120 is economically feasible.

### §7-11B-9. Project plan - amendment.

- 1 (a) The county commission may by order, or the governing
- $2\quad body\ of\ a\ municipality\ by\ ordinance,\ adopt\ an\ amendment\ to$
- 3 a project plan.

- 4 (b) Adoption of an amendment to a project plan shall be
- 5 preceded by a public hearing held by the county commission
- 6 or governing body of the municipality at which interested
- 7 parties shall be afforded a reasonable opportunity to express
- 8 their views on the amendment.
- 9 (1) Notice of the hearing shall be published as a Class II
- 10 legal advertisement in accordance with section two, article
- 11 three, chapter fifty-nine of this code.
- 12 (2) Prior to publication, a copy of the notice shall be sent
- 13 by first-class mail to the chief executive officer of all other
- 14 local levying bodies having the power to levy taxes on
- 15 property within the development or redevelopment district.
- 16 (3) Copies of the proposed plan amendments shall be made
- 17 available to the public at the county clerk's office or munici-
- 18 pal clerk's office at least fifteen days prior to the hearing.
- 19 (c) One or more existing development or redevelopment
- 20 districts may be combined pursuant to lawfully adopted
- 21 amendments to the original plans for each district: *Provided*,
- 22 That the county commission or governing body of the
- 23 municipality finds that the combination of the districts will
- 24 not impair the security for any tax increment financing
- 25 obligations previously issued pursuant to this article.

- 26 (d) A municipality or county commission is not required to
- 27 <u>obtain the approval of the director of the Development Office</u>
- 28 prior to amending a project plan if the amendment does not
- 29 enlarge the development or redevelopment district or
- 30 increase the total amount of indebtedness contained in the
- 31 tax increment financing portion of the project plan applica-
- 32 tion.

#### §7-11B-10. Termination of development or redevelopment district.

- 1 (a) No development or redevelopment district may be in
- 2 existence for a period longer than thirty years and no tax
- 3 increment financing obligations may have a final maturity
- 4 date later than the termination date of the area or district.
- 5 (b) The county commission or governing body of the
- 6 municipality creating the development or redevelopment
- 7 district may set a shorter period for the existence of the
- 8 district. In this event, no tax increment financing obligations
- 9 may have a final maturity date later than the termination
- 10 date of the district.
- 11 (c) Upon termination of the district, no further ad valorem
- 12 tax revenues shall be distributed to the tax increment
- 13 financing fund of the district.

- 14 (d) The county commission shall adopt, upon the expiration
- 15 of the time periods set forth in this section, an order termi-
- 16 nating the development or redevelopment district created by
- 17 the county commission. *Provided*, That No district shall No
- 18 district may be terminated so long as bonds tax increment
- 19 <u>financing obligations</u> with respect to the district remain
- 20 outstanding.
- 21 (e) The governing body of the county commission shall
- 22 repeal, upon the expiration of the time periods set forth in
- 23 this section, the ordinance establishing the development or
- 24 redevelopment district. *Provided*, That no district shall No
- 25 district may be terminated so long as bonds tax increment
- 26 financing obligations with respect to the district remain
- 27 outstanding.

#### §7-11B-17. Division of ad valorem real property tax revenue.

- 1 (a) For So long as the development or redevelopment
- 2 district exists, the county sheriff shall divide the ad valorem
- 3 tax revenue collected, with respect to taxable property in the
- 4 district, as follows:
- 5 (1) The assessor shall determine for each tax year:
- 6 (A) The amount of ad valorem property tax revenue that
- 7 should be generated by multiplying the assessed value of the

- 8 property for the then current tax year by the aggregate of
- 9 applicable levy rates for the tax year;
- 10 (B) The amount of ad valorem tax revenue that should be
- 11 generated by multiplying the base assessed value of the
- 12 property by the applicable regular ad valorem levy rates for
- 13 the tax year;
- 14 (C) The amount of ad valorem tax revenue that should be
- 15 generated by multiplying the assessed value of the property
- 16 for the current tax year by the applicable levy rates for
- 17 general obligation bond debt service for the tax year;
- 18 (D) The amount of ad valorem property tax revenue that
- 19 should be generated by multiplying the assessed value of the
- 20 property for the current tax year by the applicable excess
- 21 levy rates for the tax year; and
- 22 (E) The amount of ad valorem property tax revenue that
- 23 should be generated by multiplying the incremental value by
- 24 the applicable regular levy rates for the tax year.
- 25 (2) The sheriff shall determine from the calculations set
- 26 forth in subdivision (1) of this subsection the percentage
- 27 share of total ad valorem revenue for each levying body
- 28 according to paragraphs (B) through (D), inclusive, of said
- 29 subdivision by dividing each of such amounts by the total ad

- 30 valorem revenue figure determined by the calculation in
- 31 paragraph (A) of said subdivision; and
- 32 (3) On each date on which ad valorem tax revenue is to be
- 33 distributed to the levying bodies, such revenue shall be
- 34 distributed by:
- 35 (A) Applying the percentage share determined according to
- 36 paragraph (B), subdivision (1) of this subsection to the
- 37 revenues received and distributing such share to the levying
- 38 bodies entitled to such distribution pursuant to current law;
- 39 (B) Applying the percentage share determined according to
- 40 paragraph (C), subdivision (1) of this subsection to the
- 41 revenues received and distributing such share to the levying
- 42 bodies entitled to such distribution by reason of having
- 43 general obligation bonds outstanding;
- 44 (C) Applying the percentage share determined according to
- 45 paragraph (D), subdivision (1) of this subsection to the
- 46 revenues received and distributing such share to the levying
- 47 bodies entitled to such distribution by reason of having
- 48 excess levies in effect for the tax year; and
- 49 (D) Applying the percentage share determined according
- 50 to paragraph (E), subdivision (1) of this subsection to the
- 51 revenues received and distributing such share to the tax

- 52 increment financing fund of the development or redevelop-
- 53 ment district.
- 54 (b) In each year for which there is a positive tax increment,
- 55 the county sheriff shall remit to the tax increment financing
- 56 fund of the development or redevelopment district that
- 57 portion of the ad valorem property taxes collected that
- 58 consists of the tax increment.
- 59 (c) Any additional moneys appropriated to the development
- 60 or redevelopment district pursuant to an appropriation by
- 61 the county commission that created the district and any
- 62 additional moneys dedicated to the fund from other sources
- 63 shall be deposited to the tax increment financing fund for the
- 64 development or redevelopment district by the sheriff.
- 65 (d) Any funds deposited into the tax increment financing
- 66 fund of the development or redevelopment district may be
- 67 used to pay project costs, principal and interest on bonds tax
- 68 increment financing obligations and the cost of any other
- 69 improvements in the development or redevelopment district
- 70 deemed proper by the county commission.
- 71 (e) Unless otherwise directed pursuant to <del>any</del> an agreement
- 72 with the holders of tax increment financing obligations,
- 73 moneys in the tax increment financing fund may be tempo-

- 74 rarily invested in the same manner as other funds of the
- 75 county commission or the municipality that established the
- 76 fund.
- 77 (f) If less than all of the tax increment is to be used for
- 78 project costs or pledged to secure tax increment financing
- 79 <u>obligations</u> as provided in the plan for the development or
- 80 redevelopment district, the sheriff shall account for that fact
- 81 in distributing the ad valorem property tax revenues.

# §7-11B-22. Tax increment financing obligations — terms, conditions.

- 1 (a) Tax increment financing obligations may not be issued
- 2 in an amount exceeding the estimated aggregate project
- 3 costs, including all costs of issuance of the tax increment
- 4 financing obligations.
- 5 (b) Tax increment financing obligations shall not be
- 6 included in the computation of the Constitutional debt
- 7 limitation of the county commission or municipality issuing
- 8 the tax increment financing obligations.
- 9 (c) Tax increment financing obligations shall mature over
- 10 a period not exceeding thirty years from the date of entry of
- 11 the county commission's order, or the effective date of the
- 12 municipal ordinance, creating the development or redevelop-

- 13 ment district and approving the development or redevelop-
- 14 ment plan, or a period terminating with the date of termina-
- 15 tion of the development or redevelopment district, whichever
- 16 period terminates earlier.
- 17 (d) Tax increment financing obligations may contain a
- 18 provision authorizing their redemption, in whole or in part,
- 19 at stipulated prices, at the option of the county commission
- 20 or municipality issuing the obligations, and, if so, the
- 21 obligations shall provide the method of selecting the tax
- 22 increment financing obligations to be redeemed.
- 23 (e) The principal and interest on tax increment financing
- 24 obligations may be payable at any place set forth in the
- 25 resolution, trust indenture or other document governing the
- 26 obligations.
- 27 (f) Bonds or notes shall be issued in registered form.
- 28 (g) Bonds or notes may be issued in any denomination.
- 29 (h) Each tax increment financing obligation issued under
- 30 this article is declared to be a negotiable instrument.
- 31 (i) The tax increment financing obligations may be sold at
- 32 public or private sale.
- 33 (j) Insofar as they are consistent with subsections (a), (b)
- 34 and (c) of this section, the procedures for issuance, form,

- 35 contents, execution, negotiation and registration of county
- 36 and municipal industrial or commercial revenue bonds set
- 37 forth in article two-c, chapter thirteen of this code are
- 38 incorporated by reference herein.
- 39 (k) The bonds may be refunded or refinanced and refund-
- 40 ing bonds may be issued in any principal amount: *Provided*,
- 41 That the last maturity of the refunding bonds shall not be
- 42 later than the <del>last maturity of the bonds being refunded</del>
- 43 <u>maximum maturity provided in this article.</u>

(NOTE: Strike-throughs indicate language that would be stricken from the present law and underscoring indicates new language that would be added.)